

# Supervisory Policy Stimulus: Evidence from the Euro Area Dividend Recommendation

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New York 1<sup>st</sup> March 2023 Ernest Dautović (ECB) Leonardo Gambacorta (BIS) Alessio Reghezza (ECB) The views expressed in this paper are those of the authors and do not necessarily reflect the official positions of the ECB or the BIS.

# **ECB Dividend Recommendations**

- At the outset of Covid-19, banking supervisors took measures recommending banks to conserve capital
- In the euro area, the ECB issued three dividend <u>recommendations</u> (DRs) following the outbreak of the pandemic:

"Therefore, it was considered essential that credit institutions <u>conserve capital</u> to retain their capacity <u>to support the economy</u> in an environment of heightened uncertainty caused by the COVID-19 pandemic. To this end, <u>preserving capital resources to</u> <u>support the real economy and absorb losses</u> was deemed to be a priority over discretionary dividend distributions and share buy-backs."

- The recommendation is unprecedented: a specific type of discretionary <u>soft law</u> measure
- Euro area banks followed it fully except few banks due to already pre-committed distributions

### What we do...



Note: The chart illustrates the spike in credit growth and the planned but non-distributed dividends as a share of RWAs (rhs). Lending growth is the percentage change from previous quarter, while planned but undistributed dividends are in percent of risk-weighted assets (RWAs). The dashed vertical line is at 2020Q1, the time of the ECB dividend recommendation. Source: ECB supervisory survey on dividend plans and supervisory reporting.

- Perform an impact assessment of the role of the DR on:
  - i. Lending growth to NFCs,
  - ii. Credit allocation across firms in different sectors,
  - iii. Risk-taking by banks
- Identification facilitated by the cross-

sectional variation in compliance with the policy (treated vs. non-treated banks)

Must net out effects on credit growth of

simultaneous monetary & fiscal policies

# **Confounding effects**

Fiscal policy measures (guarantees & moratoria)
 Unconventional monotory policy (ADDa, TLTDO)





- Off-balance sheet exposures (credit line drawdowns)
- Capital buffer and guidance releases (CBR, P2G)



Note: the chart shows the reduction in off-balance sheet exposures over total assets, and releases of CET1 regulatory capital buffer and CET1 Pillar 2 Guidance over RWA. Off-balance sheet exposures (notably drawn credit lines) when they are moved to the balance sheet increase lending mechanically. Capital releases instead give regulatory space to banks to issue loans without breaching regulatory requirements. The dashed vertical line is at 2020Q1. Source: ECB supervisory reporting. Authors calculations.

Note: the chart shows the timeline of the main variables capturing the variation stemming from monetary and fiscal policy measures aimed at sustaining credit growth. The dashed vertical line is at 2020Q1. The share of debt repayment moratoria (rhs) and loan guarantees are sample averages of the shares in total loans aggregated at bank-firm level. Cash at CB/TA is the ratio of cash and cash held at the central bank to total asset and is a proxy for ECB asset purchases. TLTRO is the ratio of TLTRO III uptake over total assets at bank level. Source: Anacredit, ECB supervisory and monetary policy reporting. Authors calculations.

## The dividend plans data



Note: The graph plots the aggregate evolution of dividend distribution plans by significant institutions (SIs) in the euro area as of March 2020. The amount of non-distributed dividends is the red area, i.e. difference between the 2019 retention and the remaining distribution planned in 2021 from fiscal year 2019 (FY'19) profits. Source: SSM survey on banks' intentions on profits distribution.

- Collected by SSM confidential surveys in the course of '20 with dividend distributions plans before/after the policy
- Finest data source to identify the effects of the DR
- **Pay-out ratio**: 45-57%
- In Sept. 2020, non-distributed dividends amounted to €11.8 bn
- If all €11.8 bn used to supply lending, can finance up to €140 bn in new assets to the real economy

# Distribution of Non-Distributed Dividends NDD / RWA



Note: This graph plots the distribution of Dividends/RWA for the sample 99 banks employed throughout the analysis. Dividend/RWA is the ratio of dividend planned in 2019 but not distributed in 2020 divided by risk weighted assets. Source: ECB banking supervision survey on dividend distribution plans.

## Key results

Average treatment effect on lending growth is 4.4 p.p. for a 1 p.p. increase in NDD/RWA

- I. Stronger for **SMEs**: +7.1 p.p. vs. large firms (+4.4 p.p.)
- II. Stronger for Covid-19 vulnerable sectors: +5.7 p.p. vs. non-vulnerable ones (+2.8 p.p.)
- III. Stronger for loans subject to gov. guarantees (+7.3 p.p.)
- IV. However, non-guaranteed credit growth is also positively affected (+1.9 p.p)
- V. Effects **mostly short-term**, vanish in '20 Q4 >> consistent with temporary nature of policy

#### Banks' risk aversion is evident:

- i. No effects for **single-bank-relationship firms** (micro and small enterprises: riskier, low collateral and econ. of scale)
- ii. No lending to **zombie firms** (impairments > p.95 within bank-firm relationship)
- iii. Stronger lending by banks with **structurally low NPLs**
- iv. No lending by banks with low capital space (capital constraints are still binding)

# Policy implications 1/2

• DRs can reinforce effectiveness of countercyclical policies in a downturn:

- We find strong **complementarity** with government guarantees (fiscal policy)
- But DR should be used as complement to other measures, **not substitute** them!
- Temporary nature of DRs necessary to limit unintended effects:
  - Clear communication on duration, clear justification: forward guidance
  - o If not, financial stability can be undermined
- DRs can increase solvency and loss absorption capacity:
  - NDDs new, permanent capital: loss absorption capacity f or =
  - Buffer releases **do not** increase capital: loss absorption capacity ↓ or =
  - Tail risk: in case of bail-in, **debtholders** and eventually taxpayers **take a lower hit**

# Policy implications 2/2

#### • DRs complement and address some of the concerns to buffer releases/usability:

- Buffer releases can be (mis)used to distribute more dividends (Imbierowicz et al. 2018)
- o DRs would eliminate this unintended effect
- Stigma effects of rule-based restrictions can be reduced > But this is still not clear

#### • DRs can move resources from inefficiently(?) high shareholder consumption to credit

- Investor consumption excessively sensitive around distribution dates (Bauer et al. 2022):
- $\circ$  ... which is likely to have higher multiplier than consumption in a downturn > banks benefit

#### • DRs are the new kid on the block:

- There is a new effective and **proven countercyclical policy tool**
- Should supervisors systematically use DRs in a countercyclical way? Perhaps not, but if buffers are released...



# Thank you!

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# **Annex - Empirical design**

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Credit\ growth_{fbt} = \alpha + \beta_2 \frac{Dividends}{RWA}_{bt} + \beta_3 X_{bt-1} + \beta_4 Z_{fbt-1} + [\eta_{ft}] + [\rho_b] + [\varphi_{ilst}] + \epsilon_{fbt}
```

- Time frame: '19Q1 '21Q1
- Data:
  - i. Euro area wide credit registry (AnaCredit)
  - ii. Covid-19 reporting on moratoria and guarantees
  - iii. ECB data on TLTROs
  - iv. COREP/FINREP data on bank balance sheets
  - v. SSM surveys on bank dividend distribution plans
- X<sub>bt-1</sub> bank-specific characteristics: TA, NIM, NPLs, Off-bal. exposure, Mkt debt / TA, RWA/TA, distance to MDA.
  - > It includes also controls for monetary policies (i.e. **TLTRO3** & cash at CB as proxy for **APPs**,)
- *Z*<sub>*bft*</sub> **fiscal policy measures**: share of loans with moratoria and guarantees
- $\mu_{ft}$  firm-time FE capturing time-variant firm level changes, notably credit demand  $\dot{a}$  la Khwaja and Mian (2008)
- $\gamma_b$  time-invariant bank FE (i.e., business model, parent location etc.)
- $\varphi_{ilst}$  industry-location-size-time FE, robustness including firms with a single bank relationship

# Annexes – Empirical Results

Baseline		(1) Lending growth	(2) Lending growth	(3) Lending growth	(4) Lending growth	(5) Lending growth	(6) Lending growth
Main takeaways:	Dividends / RWA	4.311*** (0.920)	4.444*** (1.047)	4.169*** (0.837)	4.368*** (1.036)	2.234*** (0.841)	2.823*** (0.995)
	Medium firms × (Dividends / RWA)			2.052***	1.636***		
<ol> <li>A 1pp increase in the Dividends / RWA ratio</li> </ol>	Small firms × (Dividends / RWA)			(0.577) 2.678*** (0.775)	(0.476) 1.811*** (0.614)		
increases lending growth by 4.4 pp.	Micro firms × (Dividends / RWA)			-1.000 (0.955)	-1.652** (0.842)		
	Vulnerable Sector × (Dividends / RWA)					2.882*** (0.509)	2.216*** (0.497)
2) The effect is larger for	Policy controls:						
medium and small	Cash at CB / TA	0.111*	-0.013	0.106	-0.008	0.109*	-0.012
		(0.061)	(0.103)	(0.068)	(0.109)	(0.061)	(0.103)
firms, while it did not	Share of Debt Repayment Moratoria	0.024*	0.002	0.022	0.000	0.024	0.002
help as much the		(0.015)	(0.007)	(0.016)	(0.008)	(0.015)	(0.007)
micro firms	Share of Loan Guarantees	0.368***	0.379***	0.373***	0.376***	0.368***	0.371***
	TLTRO 3	(0.032) 0.186***	(0.031) 0.206***	(0.032) $0.195^{***}$	(0.032) 0.217***	(0.032) $0.186^{***}$	(0.031) $0.206^{***}$
	ILINO 5	(0.186)	(0.064)	(0.046)	(0.066)	(0.045)	(0.064)
		(0.010)	(0.001)	(0.010)	(0.000)	(0.010)	(0.001)
3) The effect is stronger	Observations	6,360,304	6,360,304	5,806,988	5,806,988	6,360,304	6,360,304
for Covid-19 affected	N. Banks	99	99	99	99	99	99
sectors.	N. Firms	541,183	541,183	483,069	483,069	541,183	541,183
	Bank controls	Yes	Yes	Yes	Yes	Yes	Yes
Full baseline in annex	Firm * time FE	Yes	Yes	Yes	Yes	Yes	Yes
	Bank FE	No	Yes	No	Yes	No	Yes

# Interactions with guarantees

Dep.var.: Lending $\operatorname{Growth}_{bft}$	Guar	antees	Distance MDA		
	(1)	(2)	(3)	(4)	
$(Dividends/RWA)_{bt}$	1.480 (0.090)*	1.878 (0.098)*	5.101 (0.000)***	6.490 (0.000)***	
(Share of Loan Guarantees) $_{bft} > 0$	0.312	0.315	()	()	
(Share of Loan Guarantees) $_{bft} > 0 \times (Dividends/RWA)_{bt}$	$(0.000)^{***}$ 5.436 $(0.009)^{***}$	$(0.000)^{***}$ 5.379 $(0.016)^{**}$			
Distance $MDA_{bt} = < p25$	(0.000)	(0.010)	0.003		
Distance MDA <sub>bt</sub> = $< p25 \times (Dividends/RWA)_{bt}$			(0.721) -5.797 $(0.007)^{***}$	-7.292 (0.017)**	
Observations	6,359,243	6,359,243	6,359,243	6,359,243	
N. Banks	99	99	99	99	
N. Firms	541,138	541,138	541,138	541,138	
Bank and bank-firm controls	Yes	Yes	Yes	Yes	
Firm * time FE	Yes	Yes	Yes	Yes	
Bank FE	No	Yes	No	Yes	

Note: \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. P-values in parenthesis are derived from two-way clustered standard errors at both bank and firm levels. The dependent variable is the growth in the stock of debt (Lending growth). The exogenous variables include the ratio of dividend planned in 2019 but not distributed in 2020 to risk weighted assets (Dividends/RWA); a dummy variable that takes the value 1 if a bank has granted a loan that is partially or fully pledged by a government guaranteed scheme, and 0 otherwise (Share of Loan Guarantees > 0). Control variables are specified in Equation 1.

#### Main takeaways:

- Dividend recommendation supported bank lending also in the absence of government guarantees.
- 2) Guarantees however did the heavy lifting
- Government guarantees and dividend suspension acted as complements in supporting lending growth
- 4) Banks close to the MDA trigger refrained from lending
- 5) Possible they used the funds to accumulate capital or LLPs (see Dautovic et al 2021)

# Bank risk-taking

Dep.var.: Lending $\operatorname{Growth}_{bft}$	Impaired Firms		Zombie Firms		Impaired, Zombie Firms		High NPL Banks	
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
$(\text{Dividends/RWA})_{bt}$	2.543 (0.001)***	2.663 (0.041)**	3.115 (0.000)***	2.952 (0.011)**	3.057 (0.000)***	3.678 (0.004)***	3.815 (0.000)***	3.272 (0.000)***
$\mathrm{p25} < \mathrm{impaired}_f(19Q4) < p95$	-0.008 $(0.000)^{***}$	(0.041) -0.008 $(0.000)^{***}$	(0.000)	(0.011)	-0.008 (0.000)***	-0.008 $(0.000)^{***}$	(0.000)	(0.000)
$p25 < impaired_f(19Q4) < p95 \times (Dividends/RWA)_{bt}$	0.671 (0.194)	0.100 (0.858)			0.1522 (0.767)	-0.892 (0.060)*		
$\operatorname{Zombie}_{f}$			0.004 (0.596)	0.006 (0.447)	-0.003 (0.699)	-0.001 (0.904)		
$\operatorname{Zombie}_f \times (Dividends/RWA)_{bt}$			(0.330) -2.545 $(0.057)^*$	(0.447) -3.774 $(0.007)^{***}$	(0.093) -2.509 $(0.065)^*$	(0.304) -4.606 $(0.002)^{***}$		
$NPL_{bt} < p50$			$(0.057)^{\circ}$	(0.007)***	(0.005)	(0.002)***	0.015	
$NPL_{bt} < p50 \times (Dividends/RWA)_{bt}$							$(0.054)^*$ 2.772 (0.288)	7.769 $(0.001)^{***}$

Signif. Levels : \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. P- values in parenthesis derived from two-way clustered standard errors at bank and firm levels.

- 1. Effects are marginally lower for banks with accumulated impairments (p25-p95 range)
- 2. More problematic zombie borrowers do not benefit from the policy
- 3. Effects are stronger for banks with structurally better NPL ratio (i.e. high NPL banks increased capital and LLPs)

<u>Note</u>: zombie firms are defined as being those above the p95 of accumulated impairments as of 2019Q4 (34'826 firms and 233'214 obs. in the regressions)

### Persistence

# Table 5: Results interaction with quarterly dummies

Dependent Variable:	Lending Growth					
Model:	(1)	(2)				
Dividends/RWA $\times 2020Q2$	3.793	2.452				
	$(0.079)^*$	(0.357)				
Dividends/RWA $\times 2020Q3$	12.977	11.415				
	$(0.001)^{***}$	$(0.001)^{***}$				
Dividends/RWA $\times 2020Q4$	1.995	1.058				
	(0.221)	(0.527)				
Observations	6,359,243	6,359,243				
N. Banks	99	99				
N. Firms	541'138	541'138				
	77	<b>T</b> 7				
Bank and bank-firm controls	Yes	Yes				
Firm * time FE	Yes	Yes				
Bank FE	No	Yes				

Signif. Levels : \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. Std. errors in parenthesis derived from two-way clustered standard errors at bank and firm levels.

- The effect of the ECB dividend recommendation is mostly short-term, vanishes in '20Q4
- concentrated in '20Q3
- Dividend recommendation was initially planned to remain in place only until the 1<sup>st</sup> Oct. '20, it was extended in Jul. '20 until at least Jan. '21
- Only then banks deployed the additional capital to loans

# Single relationships and Industry Location Size (ILS)

 Table 6: Robustness: Industry-location-size fixed effects and inclusion of single bank

 relationship firms

Dependent Variable:	Lending Growth							
-	(1)	(2)	(3)	(4)	(5)	(6)		
Dividends/RWA	2.943	2.711	3.711	3.514	1.179	1.007		
Medium firms $\times Dividends/RWA$	$(0.006)^{***}$	$(0.082)^*$	$(0.000)^{***}$ 1.727	1.436	$(0.098)^*$	(0.486)		
Small firms $\times Dividends/RWA$			$(0.003)^{***}$ 2.299	$(0.002)^{***}$ 1.628				
Micro firms $\times Dividends/RWA$			$(0.008)^{***}$ -2.088	$(0.010)^{***}$ -2.590				
Vulnerable Sectors $\times Dividends/RWA$			$(0.060)^*$	$(0.023)^{**}$	2.704 (0.000)***	2.036 $(0.003)^{***}$		
Observations	11,362,178	11,362,178	11,362,178	11,362,178	11,362,178	11,362,178		
N. Banks	99	99	99	99	99	99		
N. Firms	1,463,993	1,463,993	1,463,993	1,463,993	1,463,993	1,463,993		
Bank and bank-firm controls	Yes	Yes	Yes	Yes	Yes	Yes		
ILS*time FE	Yes	Yes	Yes	Yes	Yes	Yes		
Bank FE	No	Yes	No	Yes	No	Yes		

Signif. Levels : \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. Std. errors in parenthesis derived from two-way clustered standard errors at bank and firm levels.

- Shortcoming of the Khwaja and Mian (2008) is the exclusion of firms with only one **bank relationships**
- The ILS FE approach allows to include also single bank-firm relationships in the panel.
- Results are still statistically significant when single bank relationships are included
- Estimates are however ~30% lower <u>driven by the non-</u> <u>significant effect of firms with</u> <u>a single relationship</u>
- ILS FE on a multi-relationship sample has same magnitudes of estimates as baseline

**Note**: the ILS FE is formed by the interaction of industry (4digit NACE) – location (2-digit postal code) – size (4 categories)

# Annex – Full baseline

Note:a large firm employs more than 250 employees; has an annual turnover greater than EUR 50 million; and annual balance sheet greater than EUR 43 million. A medium firm employs less than 250 but more than 50, employees, has an annual turnover not exceeding EUR 50 million, and/or an annual balance sheet total not exceeding EUR 43 million. A small firm employs fewer than 50 persons and has an annual turnover and/or annual balance sheet total that does not exceed EUR 10 million. Finally, a micro firm employs fewer than 10 persons and whose annual turnover and/or annual balance sheet total does not exceed EUR 2 million

Table 2: Baseline Estimates: Dividends and Lending with firm size and vulnerable sectors									
Dep.var.: Lending $Growth_{bft}$	Base	Baseline		Size	Vulnerab	le Sectors			
	(1)	(2)	(3)	(4)	(5)	(6)			
$(Dividends/RWA)_{bt}$	4.311	4.444	4.169	4.368	2.234	2.823			
	(0.000)***	(0.000)***	(0.000)***	(0.000)***	(0.009)***	(0.006)***			
Medium ent. × (Dividends/RWA)_{bt}	(0.000)	(0.000)***	2.052 (0.001)***	1.636 (0.001)***	(0.009)***	(0.008)***			
Small ent. $\times$ (Dividends/RWA) $_{bt}$			2.678 (0.001)***	1.811 (0.003)***					
Micro ent. × (Dividends/RWA) <sub>bt</sub>			-1.000 (0.293)	-1.652 (0.037)**					
Vulnerable sectors $\times$ (Dividends/RWA) <sub>bt</sub>					2.882 (0.000)***	2.216 (0.000)***			
$Ln(TA)_{bt-1}$	0.006	-0.169	0.005	-0.192	0.005	-0.171			
	(0.039)**	(0.104)	(0.080)*	(0.082)*	(0.045)**	(0.101)			
(Mkt debt funding/TA) $_{bt-1}$	-0.053 (0.196)	-0.212 (0.433)	-0.056 (0.224)	-0.120 (0.680)	-0.057 (0.163)	-0.211 (0.436)			
$(RWA/TA)_{bt-1}$	-0.014	-0.516	-0.019	-0.535	-0.019	-0.522			
	(0.774)	(0.043)**	(0.725)	(0.040)**	(0.706)	(0.041)**			
(NIM annualised) $_{bt-1}$	3.711	2.442	3.936	2.479	3.751	2.413			
	(0.000)***	(0.142)	(0.000)***	(0.159)	(0.000)***	(0.147)			
(NPL ratio) $_{bt-1}$	0.169	0.291	0.161	(0.270)	0.171	0.290			
	(0.019)**	(0.197)	(0.027)**	(0.235)	(0.018)**	(0.199)			
(CET1 MDA Distance) $_{bt-1}$	0.452	1.867	0.480	1.913	0.446	1.854			
	$(0.000)^{***}$	(0.000)***	$(0.000)^{***}$	(0.000)***	$(0.000)^{***}$	(0.000)***			
$(Cash/TA)_{bt-1}$	0.111	-0.013	0.106	-0.008	0.109	-0.012			
	(0.069)*	(0.890)	(0.114)	(0.932)	(0.075)*	(0.894)			
$(Provisions/TA)_{bt-1}$ (Share Debt Moratoria) <sub>bft</sub>	-0.078 (0.921) 0.024	10.865 (0.005)*** 0.002	-0.203 (0.810) 0.022	11.349 $(0.004)^{***}$ 0.000	-0.080 (0.919) 0.024	10.809 (0.006)*** 0.002			
(Share Loan Guarantees) $_{bft}$	(0.083)*	(0.729)	(0.135)	(0.948)	(0.082)*	(0.718)			
	0.368	0.370	0.373	0.376	0.368	0.371			
$(TLTRO/TA)_{bt-1}$	(0.000)***	(0.000)***	(0.000)***	(0.000)***	(0.000)***	(0.000)***			
	0.186	0.206	0.195	0.217	0.186	0.206			
(Off-balance sheet/TA) $_{bt-1}$	(0.000)***	(0.001)***	(0.000)***	(0.001)***	(0.000)***	(0.001)***			
	-0.035	0.077	-0.039	0.105	-0.035	0.076			
, ,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	(0.133)	(0.474)	(0.120)	(0.281)	(0.137)	(0.478)			
Firm-Quarter FE	Yes	Yes	Yes	Yes	Yes	Yes			
Bank FE	No	Yes	No	Yes	No	Yes			
Observations	6'359'243	6'359'243	5'805'927	5'805'927	6'359'243	6'359'243			
N. Banks	99	99	$99 \\ 483'024$	99	99	99			
N. Firms	541'138	541'138		483'024	541'138	541'138			
$\mathbb{R}^2$	0.471	0.472	0.470	0.471	0.471	0.473			

*Note:* \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. P-values shown in parenthesis are derived from two-way clustered standard errors at both bank and firm levels. The regression sample includes only multiple bank-firm relationships. The dependent variable is the growth in the stock of debt (Lending growth). The exogenous variables include the ratio of dividend planned in 2019 but not distributed in 2020 to risk weighted assets (Dividends/RWA). Control variables are specified in Equation 1.

## Annex – Multi e single relationship samples with ILS

Table: ILS regressions for the multi and single relationship samples				Firms' size						
	(1)	(2)	(3)	(4)		Large	Medium	Small	Micro	Total
VARIABLE	Lending growth	Lending growth	Lending growth	Lending growth						
		<i>.</i>		~	Single Rel.	438,386	781,493	2,167,369	11,622,159	15,009,407
SAMPLE	Multi Rel.	Single Rel.	Multi Rel.	Single Rel.	% of row	2.92	5.21	14.44	77.43	100
					% of column	34.88	39.41	41.99	71.49	60.87
Dividends / RWA	4.859***	0.463	4.724***	-0.671						
	-1.198	-0.86	-1.504	-1.633	Multiple Rel.	818,460	1,201,349	2,993,697	4,633,846	9,647,352
					% of row	8.48	12.45	31.03	48.03	100
Obs.	6,065,711	4,792,236	6,065,711	4,792,234	% of column	65.12	60.59	58.01	28.51	39.13
N. banks	99	98	99	97		05.12	00.00	50.01	20.01	00.10
N firms	525,982	991,818	$525,\!982$	991,816						
Bank and bank-firm controls	Yes	Yes	Yes	Yes	Total	1,256,846	1,982,842	5,161,066	16,256,005	24,656,759
ILS-date FE	Yes	Yes	Yes	Yes	% of row	5.1	8.04	20.93	65.93	100
Bank FE	No	No	Yes	Yes	% of column	100	100	100	100	100

Table: Frequency distribution table: single-multi relationship vs. firms' size

#### Annex – Parallel trends



Note: This figure shows the trends of the logarithm of the average bank-firm level lending for the group of control banks either did not follow the ECB recommendation on dividends distribution or were not affected by it (orange dot-dashed line) and the treated group of banks that followed the recommendation suspending partly or in full their dividend distribution plans (blue dashed line). Source: Anacredit and authors' calculations.

# Annex – Strictly positive dividend plans

Table 7: Robustness: Robustness with banks with strictly positive dividend distribution plans

Dep.var. Lending $\operatorname{Growth}_{bft}$	Banks with Strictly Positive Dividend Plans								
	Base	eline	Firm	Size	Vulnerable Sectors				
	(1)	(2)	(3)	(4)	(5)	(6)			
$(\text{Dividends/RWA})_{bt}$	4.388 (0.000)***	4.027 (0.005)***	4.031 (0.000)***	3.770 (0.004)***	2.225 (0.010)***	2.403 (0.087)*			
Medium ent. × (Dividends/RWA) <sub>bt</sub>	()	()	2.155 (0.002)***	1.629 (0.003)***	()	()			
Small ent. × (Dividends/RWA) <sub>bt</sub>			2.998	1.931					
Micro ent. × (Dividends/RWA) <sub>bt</sub>			(0.002)*** -0.721 (0.477)	(0.006)*** -1.437 (0.111)					
Vulnerable sectors $\times$ (Dividends/RWA) <sub>bt</sub>			()	()	3.026 (0.000)***	2.238 (0.000)***			
$Ln(TA)_{bt-1}$	0.009 (0.011)**	-0.118 (0.277)	0.008 (0.023)**	-0.139 (0.218)	0.009 (0.013)**	-0.121 (0.267)			
(Mkt debt funding/TA) $_{bt-1}$	-0.023	0.165	-0.025	0.259	-0.027	0.170			
$(RWA/TA)_{bt-1}$	(0.631) -0.029	(0.628) -0.729	(0.642) -0.034	(0.483) -0.764	(0.573) -0.035	(0.618) -0.736			
(NIM annualised) $_{bt-1}$	(0.643) 3.782	(0.042)** 6.582	(0.616) 3.992	(0.039)** 6.478	(0.580) 3.830	(0.041)** 6.539			
(NPL ratio) $_{bt-1}$	$(0.000)^{***}$ 0.423 $(0.000)^{***}$	$(0.001)^{***}$ 1.664 $(0.003)^{***}$	(0.000)*** 0.428 (0.000)***	(0.002)*** 1.700 (0.004)***	$(0.000)^{***}$ 0.424 $(0.000)^{***}$	$(0.001)^{***}$ 1.656 $(0.004)^{***}$			
CET1 MDA Distance) $_{bt-1}$	0.499 (0.001)***	2.039 (0.000)***	0.533 (0.002)***	2.044 (0.000)***	0.494 (0.001)***	2.024 (0.000)***			
$(Cash/TA)_{bt-1}$	0.140 (0.116)	-0.117 (0.344)	0.132 (0.178)	-0.108 (0.420)	0.136 (0.129)	-0.116 (0.346)			
$(Provisions/TA_{bt-1})$	0.096	12.851 (0.006)***	-0.124	13.182	0.091	12.808			
(Share Debt Moratoria) $_{bft}$	(0.935) 0.034	0.007	(0.919) 0.035	(0.006)*** 800.0	(0.938) 0.034	(0.006)*** 0.007			
(Share Loan Guarantees) $_{bft}$	(0.056)* 0.359	(0.313) 0.365	(0.072)* 0.363	(0.351) 0.370	(0.057)* 0.359	(0.304) 0.366			
$(TLTRO/TA)_{bt-1}$	$(0.000)^{***}$ 0.183 $(0.000)^{***}$	$(0.000)^{***}$ 0.245 $(0.000)^{***}$	$(0.000)^{***}$ 0.188 $(0.000)^{***}$	(0.000)*** 0.259 (0.000)***	$(0.000)^{***}$ 0.183 $(0.000)^{***}$	(0.000)*** 0.245 (0.000)***			
(Off balance sheet/TA) $_{bt-1}$	(0.000)*** -0.034 (0.275)	0.114 (0.326)	-0.036 (0.270)	(0.000)*** 0.153 (0.236)	(0.000)*** -0.034 (0.281)	(0.000)*** 0.114 (0.330)			
Firm-Quarter FE Bank FE	Yes No	Yes Yes	Yes No	Yes Yes	Yes No	Yes Yes			
Observations N. Banks	5'476'337 71	5'476'337 71	5'012'858 70	5'012'858 70	5'476'337 71	5'476'337 71			
N. Firms R <sup>2</sup>	475'966 0.481	475'966 0.483	426'261 0.480	426'261 0.482	475'966 0.481	$475'966 \\ 0.483$			

*Note:* \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. P-values in parenthesis are derived from two-way clustered standard errors at both bank and firm levels. The regression sample contains only multiple bank-firm relationships. The dependent variable is the growth in the stock of debt (Lending growth). The exogenous variables include the ratio of dividend planned in 2019 but not distributed in 2020 to risk weighted assets (Dividends/RWA). Control variables are specified in Equation 1.

### Annex – Alternative treatment periods

Placebo Treatment Period	19Q2-20Q1		19Q3	-20Q1	19Q4	-20Q1	20	Q1
	(1)	(2)	(3)	(4)	(5)	(6)	(7)	(8)
(Dividends/RWA) <sub>bt</sub>	0.435	-57.610	1.037	0.679	3.029	3.953	0.373	-2.911
	(0.647)	$(0.000)^{***}$	(0.481)	(0.775)	(0.155)	(0.150)	(0.546)	(0.290)
$Ln(TA)_{bt-1}$	0.005	-0.034	0.004	-0.018	0.003	-0.055	0.006	-0.016
	(0.129)	(0.782)	(0.209)	(0.893)	(0.417)	(0.611)	$(0.091)^*$	(0.901)
(Mkt debt funding/TA) <sub>bt-1</sub>	0.068	-1.998	0.067	-2.354	0.065	-2.239	0.067	-2.512
	(0.121)	$(0.002)^{***}$	(0.128)	$(0.002)^{***}$	(0.145)	$(0.002)^{***}$	(0.124)	$(0.002)^{***}$
$(RWA/TA)_{bt-1}$	0.005	0.437	-0.000	0.618	-0.016	0.410	0.009	0.763
	(0.926)	(0.121)	(0.996)	$(0.045)^{**}$	(0.776)	$(0.024)^{**}$	(0.883)	$(0.099)^*$
(NIM annualised) <sub>bt-1</sub>	2.197	-1.857	2.279	-2.800	2.482	-2.128	2.151	-3.458
	$(0.003)^{***}$	(0.434)	$(0.001)^{***}$	(0.333)	$(0.000)^{***}$	(0.412)	$(0.005)^{***}$	(0.157)
(NPL ratio) <sub>bt-1</sub>	0.309	-0.234	0.309	-0.102	0.312	-0.274	0.308	0.130
	$(0.022)^{**}$	(0.504)	$(0.021)^{**}$	(0.789)	$(0.016)^{**}$	(0.496)	$(0.023)^{**}$	(0.780)
CET1 MDA Distance) <sub><math>bt-1</math></sub>	0.405	2.105	0.400	2.225	0.385	1.960	0.411	2.333
	$(0.005)^{***}$	$(0.005)^{***}$	$(0.005)^{***}$	$(0.010)^{**}$	$(0.008)^{***}$	$(0.002)^{***}$	$(0.005)^{***}$	$(0.012)^{**}$
$(Cash/TA)_{bt-1}$	0.139	-0.146	0.137	-0.164	0.139	0.062	0.154	-0.329
	(0.112)	(0.324)	(0.116)	(0.435)	(0.118)	(0.819)	(0.119)	(0.157)
(Share Debt Moratoria) <sub>bft</sub>	-0.022	-0.029	-0.021	-0.028	-0.020	-0.029	-0.022	-0.027
	(0.596)	(0.418)	(0.599)	(0.441)	(0.612)	(0.419)	(0.595)	(0.457)
(Share Loan Guarantees) <sub>bft</sub>	2.918	2.887	2.917	2.893	2.911	2.890	2.918	2.897
	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$	$(0.000)^{***}$
(TLTRO/TA) <sub>bt-1</sub>	1.565	-0.663	1.556	-0.642	1.539	-0.632	1.578	-0.556
	$(0.000)^{***}$	(0.252)	$(0.000)^{***}$	(0.298)	$(0.000)^{***}$	(0.263)	$(0.000)^{***}$	(0.303)
(Off balance sheet/TA) <sub>bt-1</sub>	0.011	-0.322	0.009	-0.320	0.005	-0.272	0.014	-0.356
	(0.762)	$(0.001)^{***}$	(0.817)	$(0.006)^{***}$	(0.897)	$(0.005)^{***}$	(0.708)	$(0.005)^{***}$
E. O. I. EE	V	V	V	V	V	V	V	N.
Firm-Quarter FE	Yes							
Bank FE	No	Yes	No	Yes	No	Yes	No	Yes
Observations	2720382	2720382	2720382	2720382	2720382	2720382	2720382	2720382
N. Banks	95	95	95	95	95	95	95	95
N. Firms	376407	376407	376407	376407	376407	376407	376407	376407
$R^2$	0.427	0.430	0.427	0.430	0.427	0.430	0.427	0.430

Signif. Levels : \*\*\*: 0.01, \*\*: 0.05, \*: 0.1. P- values in parenthesis derived from two-way clustered standard errors at bank and firm levels.